

MUNICIPAL DISTRICT OF TABER 4900B—50th STREET TABER, AB T1G 1T2



Three-Year Operating Plan (2022-2024)





THREE YEAR

OPERATING PLAN

The purpose of a three year operating plan is to provide an overview of the operating activities of the Municipal District for the upcoming years. This ensures that the Municipal District is not only prepared for the projected activities and service levels, but that the costs of these activities are planned in a fiscally responsible manner. The result is a greater level of stability of tax rates over the next four years.



The operating plan also allows the Municipal District to build-in projected increases in annual operating costs. Examples of this are fuel, insurance and wages; projected inflationary increases in these costs can be included and the proposed service changes affecting these costs can be applied. This also takes into account the Municipal District's strategic plan and goals.

Planning for future operating projects, such as road graveling, which requires a stable supply of crushed gravel, is included in the operating plan to ensure that the Municipal District is preparing in advance for these types of operating projects. This can include building reserves over multiple years to supply a project, rather than fund those costs all at once in the year that it takes place with a resulting spike in tax rates.

The Municipal District has consistently budgeted this way in the past. Preparing a written plan, however, ensures that this process is formalized and that these types of activities are reviewed. With recent changes to the Municipal Government Act (MGA) section 283.1 requires each municipality to prepare a written plan respecting its anticipated financial operations over a period of at least the next 3 financial years.

In the following pages, the 2022-2024 Operating Plan is presented, indicating the projected operating revenues and expenses of the Municipality. Included in the plan is comparative financial data for the prior two years. This written operating plan will be reviewed and updated on an annual basis.



OPERATING REVENUES

The operating revenues for a municipality are typically budgeted on a conservative basis. Generally, this will involve taking historical revenues and adjusting for known future variances such as changes made to funding agreements, and adjustments to service levels.

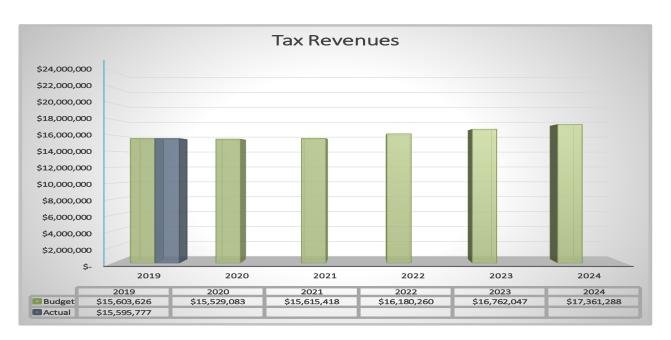
The revenues will often correlate to expenditures that are also projected, such as government grant funding of operating costs.

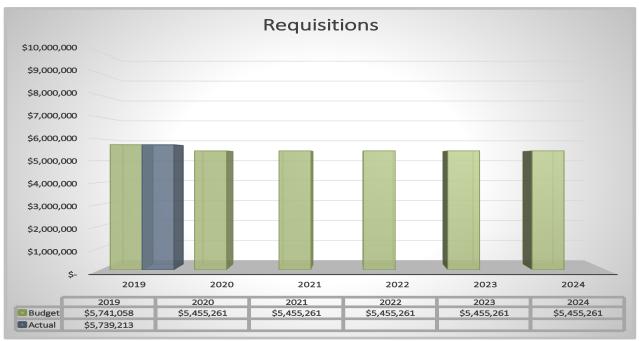
The following are the 2021-2024 projected operating revenues:

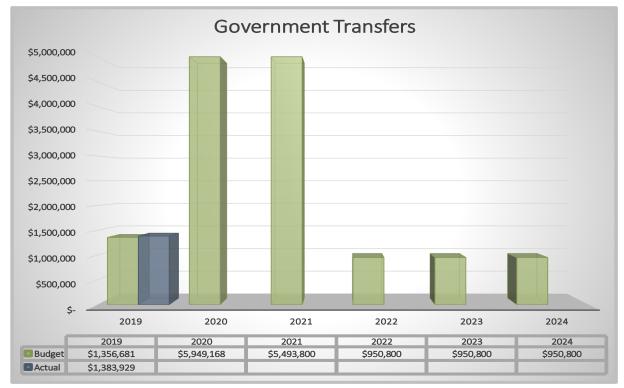
Municipal District of Taber Three-year Operating Plan	nterim Budget 2021	Forecast 2022	Forecast 2023	Forecast 2024
REVENUE:				
Net municipal taxes				
Property taxes	\$21,021,626	\$ 21,586,097	\$ 22,167,502	\$22,766,350
Government grants in lieu of taxes	6,012	6,012	6,012	6,012
Special Tax	30,681	30,681	30,681	30,681
Well drilling tax	-			
	21,058,319	21,622,790	22,204,195	22,803,043
School requisitions	-5,137,359	-5,137,359	-5,137,359	
Housing Foundation requisitions	-241,329	-241,329	-241,329	-241,329
Designated Industrial Requisitions	-76,573	-76,573	-76,573	-76,573
	15,603,058	16,167,529	16,748,934	17,347,782
Government transfers				
Provincial government transfers - Operatin	3,003,310	860,310	860,310	860,310
Federal government transfers - Operating	-	-	-	-
Transfers from Local Government - Operat	2,490,490	90,490	90,490	90,490
	5,493,800	950,800	950,800	950,800
Return on investments	430,400	430,400	430,400	430,400
Sale of goods, services and user charges	1,996,219	2,041,845	2,089,163	2,138,245
Rental Income	1,660,000	1,643,420	1,627,006	1,610,756
Other revenue				
Penalties	75,000	75,000	75,000	75,000
Licenses & Permits	49,500	49,995	50,495	51,000
Fines	41,000	41,410	41,824	42,242
	165,500	166,405	167,319	168,242
TOTAL BUDGETED REVENUES	\$25,348,977	\$ 21,400,399	\$ 22,013,622	\$22,646,225

The tax revenues and the requisitions for school and senior support are budgeted based on the 2020 actual amounts. Municipal Affairs recently reviewed the assessment model used by municipalities to set tax rates for linear properties.

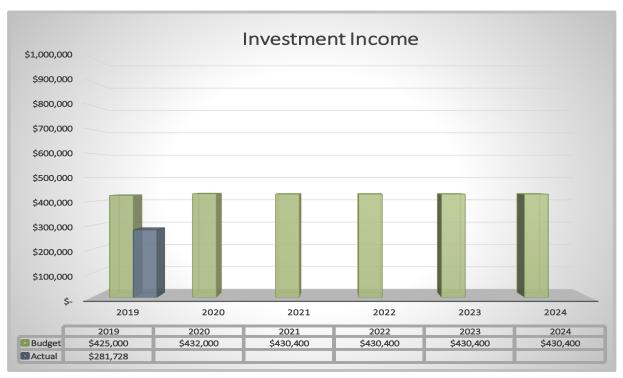
These figures will be updated in the 2021 Final Budget when the new information becomes available.



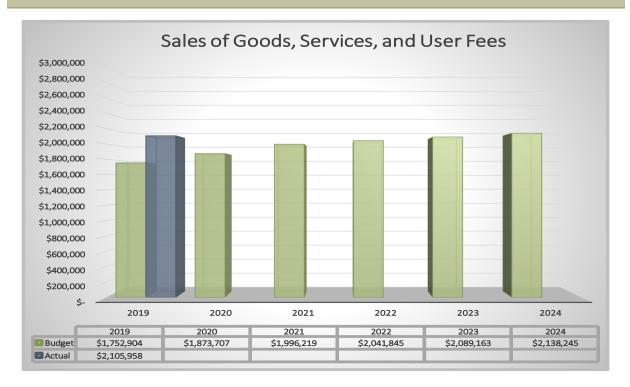




The majority of the government transfers for operations relate to the Municipal Sustainability and Initiative (MSI) Operating grant, the Municipal Climate Change Action Centre (MCCAC), Alberta Community Partnership (ACP) grant, and the Agricultural Service Board (ASB) grant.



The investment income is based on current interest rates and new tax collection date of August 15th.



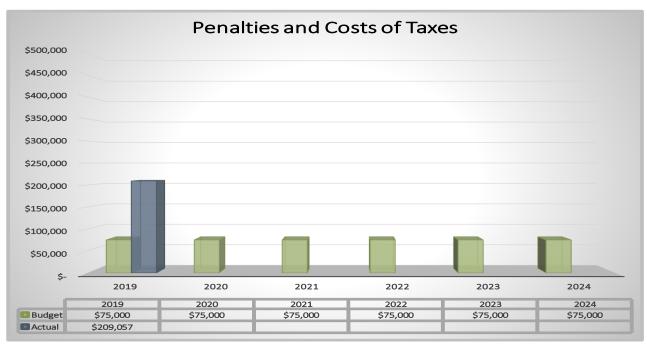
The sale of goods, services, and user fees includes the sale of materials and supplies (i.e. utilities, landfills and contract work), fees charged for services (i.e. permits, tax certificates), and cost recoveries (i.e. dust suppression). Estimated use and projected fees are typically used to project these revenues sources.



Rental income is based on rental agreements and rates for municipal leased land and properties. Annual surface lease rental payments for oil and gas well sites and other rental agreements are also included in income.



The fines revenue is the funds disbursed by the Provincial Government to the Municipal District of Taber for payment of the fines that have been issued within the Municipal District of Taber's defined jurisdiction.



The penalties and costs of taxes are the penalties charged on unpaid taxes and are added to the tax roll. As the actual arrears fluctuate from year to year, and outside the Municipality's control, the budget uses a conservative amount. The past few years has seen an increase in the amount of penalties due to the decline in the oil & gas industry and the amount of unpaid property taxes.

OPERATING EXPENSES

The operating expenses for a municipality are also budgeted to ensure the budget is sufficient to cover whatever costs may occur and prevent the Municipality from having to draw on reserves to fund a shortfall. This often includes adding amounts for unpredictable expenses like unexpected equipment and building maintenance.

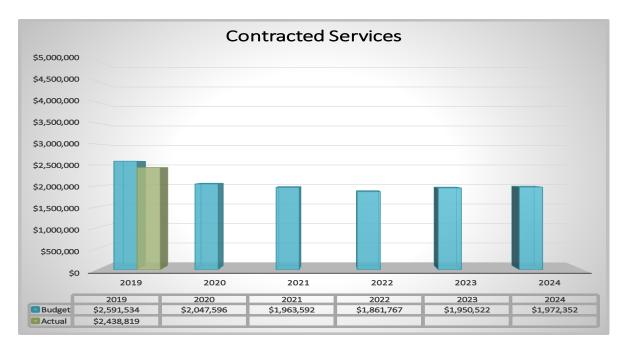
Typically, these operating expenses are determined by historical trends, projected market fluctuations (i.e. fuel/ diesel pricing), inflation, expected rates based on approved salary grids, and projected changes in service levels.

The following is the 2022-2024 projected operating expenses:

Municipal District of Taber Three-year Operating Plan	lnt	terim Budget 2021	Forecast 2022	Forecast 2023			Forecast 2024
EXPENSES: Salaries, wages and benefits	\$	7,392,422	\$ 7,489,613	\$	7,654,457	\$	7,823,049
Contracted and general services		1,963,592	1,861,767		1,950,522		1,972,352
Materials, goods and utilities		5,124,189	5,367,428		5,603,320		5,681,359
Transfers to other organizations							
Local Groups and Individuals		429,604	429,604		429,604		429,604
Other Governments		5,031,396	535,427		539,539		543,733
		5,461,000	965,031		969,143		973,337
Interest and bank charges							
Bank Interest & Fees		3,000	3,000		3,000		3,000
Interest on Capital Long Term Debt		97,215	78,537		58,779		37,883
		100,215	81,537		61,779		40,883
Amortization on tangible capital assets		4,309,199	4,330,745		4,352,398		4,374,160
Bad Debts		2,117,000	2,117,000		2,117,000		2,117,000
Operating expenses capitalized for construction		0	0		0		0
TOTAL BUDGETED EXPENSES	\$	26,467,617	\$ 22,213,121	\$2	22,708,619	\$ 2	22,982,140

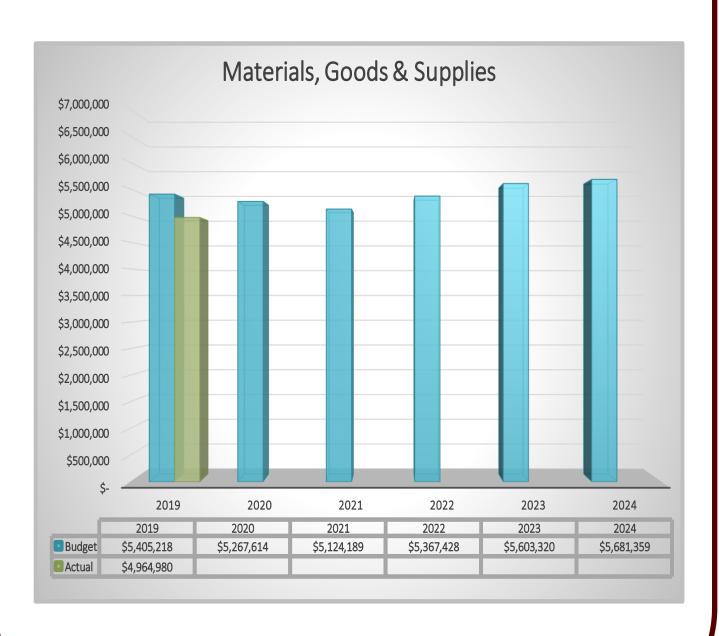


The salaries, wages, and benefits include all of the staff wages/benefits, Council per diems, and volunteers honorariums.

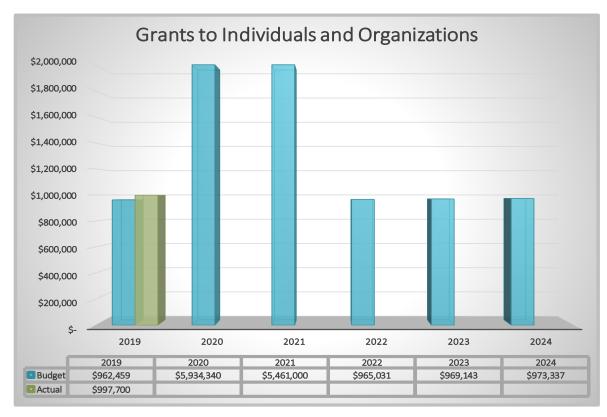


The contracted services include consulting and contracted services, audit and legal fees, staff training, advertising, telecommunications, insurance, and other services. Most of these costs stay consistent from year to year.

The materials, goods, and supplies includes the costs of repairs and maintenance, supplies, utilities, information technology, fuel, gravel, herbicides, culverts, blades, tools, and other consumables. Most of these costs stay somewhat consistent from year to year, but not all do. For example, fuel and oil variations.



The Grants to Individuals and Organizations includes contributions to recreation groups and boards, Library funding, museums, tourism, and neighboring municipalities for recreation and community events. The budgets are typically based on prior year annual requests for funding.

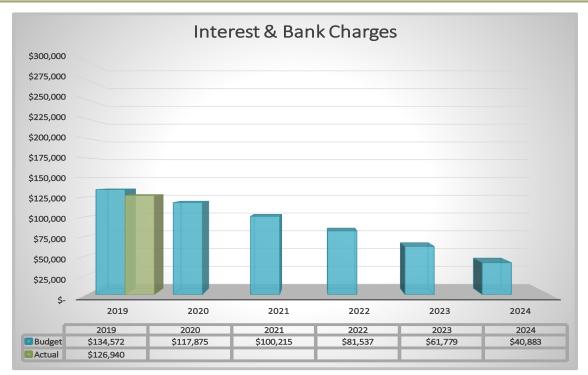


The Municipal District of Taber's successful application to the Municipal Community Generation Challenge, an initiative offered by Municipal Climate Change Action Centre (MCCAC) will result in receiving \$4,500,000 towards the joint project.

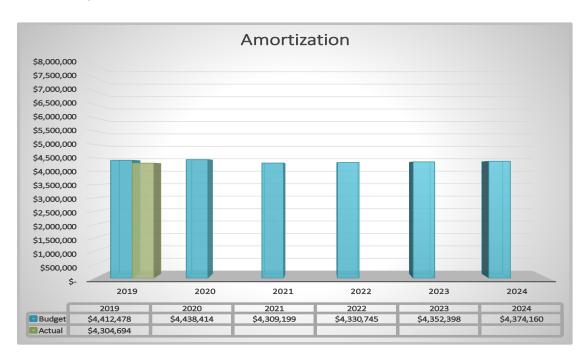
The MCCAC project will demonstrate how re-purposing legacy oil and gas infrastructure to community solar development can provide significant benefits to both energy industries, the environment and the economy.

We will utilize abandoned oilfield infrastructure in the M.D. of Taber as a foundation to build distributed solar PV arrays. Completion of this project will result in 2.0 MW of solar PV generation on abandoned oil and gas lease sites in the M.D. of Taber.

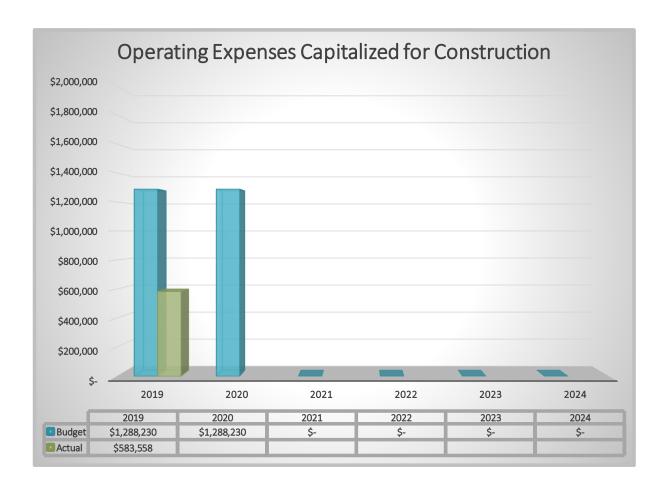
These facilities will generate direct revenue for Irrican and the irrigation districts and tax revenue for the municipality.



Interest and bank charges include standard banking fees and the interest portion of debenture payments.



Amortization expenses are non-cash expenses which recognize the cost of the Municipality's tangible capital assets (roads, buildings, equipment) over their expected useful lives. This is offset by annual transfers to capital reserves which will be used to replace these assets when required. Amortization is calculated based on the M.D. of Taber's *Tangible Capital Asset* policy.



The operating expenses capitalized for construction relate to the portions of operating expenses that were incurred during construction of roads and capital projects. These costs are included in the operating expenses areas, such as wages/benefits, engineering costs, gravel, amortization and others. Beginning in 2021 the Municipal District of Taber will discontinue heavy road construction operations and focus on road shoulder pulling and culvert repairs.

RESERVE & CAPITAL TRANSFERS

The operating budget also includes reserve and capital transfers to provide sources of funding for certain purposes and to plan for future years. Total operating revenue less operating expense will result in a surplus or deficit, which is then transferred to or from capital or reserves with the goal of having no net effect on accumulated surplus.

Municipal District of Taber Three-year Operating Plan	Int	erim Budget 2021	Forecast 2022	J	Forecast 2023		Forecast 2024
TOTAL BUDGETED REVENUES		25,348,977	21,400,399	2	22,013,622	:	22,646,225
TOTAL BUDGETED EXPENSES		-26,467,617	-22,213,121		22,708,619		-22,982,140
EXCESS OF REVENUES OVER EXPENSES	-\$	1,118,640	-812,722		-694,997		-335,915
ANNUAL AMORTIZATION EXPENSE		4,309,199	4,330,745		4,352,398		4,374,160
DEBT PRINCIPLE REPAID		-323,787	-342,465		-362,222		-383,118
CURRENT YEAR FUNDS USED FOR CAPITAL ASSETS		0	0		0		0
CASH PROVIDED BY OPERATIONS	\$	2,866,772	\$ 3,175,558	\$	3,295,179	\$	3,655,127
RESERVE TRANSFERS							
Transfer from Reserves		-2,887,000	-3,036,000		-3,583,000		-3,533,000
Transfer to Reserves		2,866,772	3,175,558		3,295,179		3,655,127
NET RESERVE TRANSFERS	-\$	20,228	\$ 139,558	-\$	287,821	\$	122,127

As shown above, there is a projected deficit in 2021. However, this may change when the final assessment and tax information becomes available. Should the Municipality's assessment increase, it will reduce or eliminate the deficit.

RESERVE & CAPITAL TRANSFERS-CONTINUED

The transfer of amortization is the offset to the amortization expense included in the operating expenses. This transfer is to apply the reduction in the net book of the tangible capital assets (roads, buildings, equipment) to the equity in the tangible capital assets.

The transfer from reserves is the amount of funding used from reserves and capital that have been set up in prior years. This can include the reserves that have been built up specifically for operating and capital expenditures or that have been built from prior surpluses (revenues exceeded budget and/or expenses less than budget).



The 2021 to 2024 transfers from reserves is the amount that is needed to offset the expected capital expenditures related to buildings, vehicles and equipment purchases in those years.

The transfer to reserves are the amount of funds that are raised in the operating budget to be used for either future operating projects or capital projects:

Currently, the Municipal District has a ten (10) year capital funding program (as discussed in the five year written capital plan). In the 2019-2022 Strategic Plan, the Municipality has included the key initiative to; by first quarter 2022 develop a long-term financial plan for the Municipal District that includes 10, 15 and 20 year milestones to ensure financial sustainability.





FIVE-YEAR CAPITAL PLAN



The purpose of a five year capital plan is to provide an overview of the capital requirements for the Municipality in upcoming years and to ensure that the Municipality is in a position to fund those purchases in a fiscally responsible manner. One of the results of implementing a capital plan is a reduction in fluctuations of tax rates since the Municipality will be building reserves to draw on for capital acquisitions rather than using tax dollars directly.

The Municipality currently has a 10 year capital funding program. All costs and estimated replacement dates for the Municipality's capital assets are projected. Once an asset is due for replacement, the funds necessary to purchase it will have effectively been saved up via additions to capital reserves. For example, a grader with an estimated replacement cost of \$600,000.00, is amortized over 15 years; therefore, a total of \$40,000.00 would be allocated to a reserve each year so that when the grader is to be purchased after 15 years, the funds will be available.

The capital reserve balances and future requirements are actively monitored by Municipal Administration. Currently, the Municipality is contributing ~\$2.3 million per year to capital reserves to meet the needs of the plan.

This ten year capital funding program is considered a "living" document and is updated on an annual basis to take into account changes in capital reserve levels, changes in years of replacement, and the projected replacement costs. Although this capital funding program spans 10 years, as the year of replacement gets closer to the current year the estimations of replacement costs typically become more accurate.



CAPITAL PLAN

Municipal District of Taber Capital Budget and Forecasts	Int	erim Budget 2021	Forecast 2022		Forecast 2023		Forecast 2024	Forecast 2025		Forecast 2026
CAPITAL ACQUIRED:										
Land	\$	•	\$ •	\$	-	\$	-	\$ -	\$	•
Land Improvement		-	-		-		-	-		-
Buildings		-			630,000			750,000		480,000
Equipment		2,102,000	3,153,000		2,670,000		3,735,000	2,255,000		2,395,000
Vehicles		815,000	740,000		1,140,000		655,000	1,330,000		780,000
Engineered Structures		8,935,000	3,070,000		10,800,000		9,475,000	2,000,000		1,800,000
TOTAL CAPITAL ACQUIRED	\$	11,852,000	\$ 6,963,000	\$	15,240,000	\$	13,865,000	\$ 6,335,000	\$	5,455,000
CAPITAL FUNDING:										
Capital Grants		8,435,000	2,870,000		10,600,000		9,275,000	1,800,000		1,600,000
Sale of Assets		530,000	1,057,000		1,057,000		1,057,000	1,057,000		1,057,000
Contributed Asset		-	-		-		-	-		-
Transfer from Reserves		2,887,000	3,036,000		3,583,000		3,533,000	3,478,000		2,798,000
Transfer from Operating Function		0	0		0		0	0		0
TOTAL CAPITAL FUNDING	\$	11,852,000	\$ 6,963,000	\$	15,240,000	\$	13,865,000	\$ 6,335,000	\$	5,455,000

As shown above, there are significant projected expenditures in the engineered structures for 2021. These expenditures are mainly due to high value road and drainage projects. Funding for these projects has already been received from other levels of government and Municipal Stimulus Program (MSP) is being carried forward to fund these projects.

Municipal Council approves the road and bridge capital programs. During the approval process, they review all projects, determine priorities, and determine the year of replacement. This is reviewed by Council every year during budget approval and can be modified if required.

The following pages include charts for the replacement of the capital currently included in the capital funding program.

